UNITED STATES ENVIRONMENTAL PROTECTION AGENCY



REGION VIII
999 18th STREET - SUITE 500
DENVER, COLORADO 80202-2466

MAR 3 0 2006

Ref: 8ENF-W

<u>CERTIFIED MAIL LETTER</u> RETURN RECEIPT REQUESTED

Teton County Commissioners c/o Larry Jorgenson, Chair P.O. Box 3594 Jackson, WY 83001

Re:

Notice of Safe Drinking Water Act

Enforcement Action against Grand Teton Park RV Resort

PWS ID# 5600682

Dear County Commissioners:

Under the Safe Drinking Water Act (SDWA), the Environmental Protection Agency (EPA) administers a program for promoting the safety of public water supplies. In Wyoming, the EPA enforces this program directly, because Wyoming does not have primary authority for doing so. When EPA issues an administrative compliance order to a public water supply system in a state that does not have primary enforcement authority under the SDWA, EPA is required to notify an appropriate locally elected official. Accordingly, the purpose of this letter is to notify you that EPA is issuing an administrative compliance order to a public water supply system in your county.

An Administrative Order is being issued under Section 1414 of the SDWA to the Grand Teton Park RV Resort Public Water System, Moran, Wyoming. This Order requires that the public water system take measures to return to compliance with the SDWA and the National Primary Drinking Water Regulations. The system is in violation of 40 C.F.R. §§ 141.63(b), 141.63(a)(2), 141.21(b)(5), 141.23(d), 141.201, 141.21(g)(1), 141.21(g)(2), and 141.31(b) for exceeding the acute maximum contaminant level (MCL) for total coliform bacteria; exceeding the MCL for total coliform bacteria; failure to collect at least five routine total coliform samples after a total coliform positive sample in the preceding month; failure to conduct routine monitoring for nitrate; failure to conduct public notice; failure to report total coliform MCL violations to EPA; failure to report total coliform monitoring violations to EPA; and failure to report National Primary Drinking Water violations to EPA.

A copy of the Order is enclosed for your information. The Order does not require any response or action by the County Commission. If you have any questions regarding this Order, please contact Melanie Wasco at (303) 312-6540.

Sincerely,

Diane L. Sipe, Director

Technical Enforcement Program
Office of Enforcement, Compliance

and Environmental Justice

Enclosure



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

999 18TH STREET - SUITE 300 DENVER, CO 80202-2466 Phone 800-227-8917 http://www.epa.gov/region08

Ref: 8ENF-W

MAR 3 0 2006

CERTIFIED MAIL LETTER RETURN RECEIPT REQUESTED

Grand Teton Park Resort, Inc. c/o Mr. Harry Washut, Registered Agent/PWS Operator 17750 East Highway 287 Moran, WY 83013

Re:

Administrative Order

Docket No. SDWA-08-2006-0024

PWS ID #WY5600682

Dear Mr. Washut:

Enclosed you will find an Administrative Order (Order), which the Environmental Protection Agency (EPA) has issued under the authority of the Safe Drinking Water Act (SDWA), 42 U.S.C. Section 300f et seq., and its implementing regulations. Among other things, the Administrative Order finds that Grand Teton Park Resort, Inc., as owner of the Grand Teton Park RV Resort Public Water System (System), and you as operator of the System, are suppliers of water as defined by the SDWA and have violated the National Primary Drinking Water Regulations (NPDWRs) at 40 C.F.R. §§ 141.63(b), 141.63(a)(2), 141.21(b)(5), 141.23(d), 141.201, 141.21(g)(1), 141.21(g)(2), and 141.31(b) for exceeding the acute maximum contaminant level (MCL) for total coliform bacteria; exceeding the MCL for total coliform bacteria; failure to collect at least five routine total coliform samples after a total coliform positive sample in the preceding month; failure to conduct routine monitoring for nitrate; failure to conduct public notice; failure to report total coliform MCL violations to EPA; failure to report total coliform monitoring violations to EPA; and failure to report National Primary Drinking Water violations to EPA.

If the parties named in the enclosed Order comply with its terms for a period of at least twelve months, EPA may choose to close the Order. Violating the enclosed Order may lead to (1) a penalty of up to \$32,500 per day of violation of the Order, (2) a separate such penalty for violating the regulations themselves, and/or (3) a court injunction ordering compliance.

Also enclosed is a Small Business Regulatory Enforcement and Fairness Act (SBREFA) Section 22 information sheet. The SBREFA sheet notifies small businesses of their right to

comment on regulatory enforcement activities, and provides information on compliance assistance. Dissemination of this information sheet does not constitute an admission or determination by EPA that any business, organization or governmental jurisdiction is a small entity as defined by SBREFA.

Please note that the effective date of the enclosed Order is the date of issuance. Within the next 10 days, please provide EPA with any new information that you believe the Agency is not aware of relating to the alleged violations in the Order. The information may be sent to Melanie Wasco at the address on the letterhead, including the mailcode 8ENF-W, or you may call Ms. Wasco at (800) 227-8917, extension 6540, or (303) 312-6540. If you wish to have an informal conference with EPA, you may also call or write Ms. Wasco. If you are represented by an attorney, please feel free to ask your attorney to call Michelle Marcu at the above 800 number, extension 6921, or at (303) 312-6921.

We urge your prompt attention to this matter.

Sincerely,

Diane L. Sipe, Director

Technical Enforcement Program
Office of Enforcement, Compliance
and Environmental Justice

Enclosure

Order SBREFA

cc: (via email)

Wyoming DEQ Wyoming DOH

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8 2006 MAR 30 PM 2: LO

	FROM HALL OF THE AL
IN THE MATTER OF	
Grand Teton Park Resort, Inc., Owner) SPA REGION VIII
Harry Washut, Operator	HEARING CLERK
Grand Teton Park RV Resort	
Moran, Wyoming	
PWS ID# WY5600682	
Respondents)) ADMINISTRATIVE ORDER
Proceedings under Section 1414(g)	
of the Safe Drinking Water Act,	
42 U.S.C. § 300g-3(g)) Docket No. SDWA-08-2006-0024

The following Findings are made and Order issued under the authority vested in the Administrator of the U.S. Environmental Protection Agency ("EPA") by Section 1414(g) of the Safe Drinking Water Act ("the Act"), 42 U.S.C. § 300g-3(g), and its implementing regulations, as properly delegated to the Supervisors of the Technical and Legal Enforcement Programs of the Office of Enforcement, Compliance and Environmental Justice, EPA Region 8.

FINDINGS

- 1. Respondent Grand Teton Park Resort, Inc., is a corporation under the laws of the State of Wyoming as of September 26, 2005, and is therefore a "person" within the meaning of 40 C.F.R. § 141.2. Respondent Mr. Harry Washut is an individual and therefore a "person" within the meaning of section 1401(12) of the Act, 42 U.S.C. § 300f(12) and 40 C.F.R. § 141.2.
- 2. Respondents own and/or operate a system, Grand Teton Park RV Resort Water System (the System), located in Teton County, Wyoming, for the provision to the public of piped water for human consumption.

- 3. The System has at least 15 service connections or regularly serves an average of at least 25 individuals daily at least 60 days out of the year and is therefore a "public water system" within the meaning of Section 1401(4) of the Act, 42 U.S.C. § 300f(4), and a "non-community water system" within the meaning of 40 C.F.R. § 141.2.
- 4. Respondents own and/or operate a public water system and are therefore each a "supplier of water" within the meaning of Section 1401(5) of the Act, 42 U.S.C. § 300f(5), and 40 C.F.R. § 141.2. Respondents are therefore subject to the requirements of Part B of the Act, 42 U.S.C. § 300g et seq., and its implementing regulations, 40 C.F.R. Part 141.
- 5. According to a June 21, 2004 sanitary survey by an agent for EPA,
 Respondents operate a system that is supplied solely by ground water
 consisting of three wells. The System serves a transient population of
 approximately 500 persons per day through 172 service connections, and
 is open year-round.

FINDINGS OF VIOLATION

I.

1. 40 C.F.R. § 141.21 requires public water systems to monitor the water at least once per quarter for non-community groundwater public water systems with an average daily population of less than 1,001 to determine compliance with the maximum contaminant level (MCL) for total coliform bacteria as stated in 40 C.F.R. § 141.63.



- 2. 40 C.F.R. § 141.63(b) imposes and defines the acute MCL for total coliform bacteria as a fecal coliform positive or <u>E. coli</u> positive repeat sample, or any total coliform positive repeat sample following a fecal coliform positive or <u>E. coli</u> positive routine sample.
- 3. Monitoring results submitted by the Respondents for the public water system during August 2004 exceeded the acute MCL for total coliform bacteria, in violation of 40 C.F.R. § 141.63(b).

П.

- 1. 40 C.F.R. § 141.21 requires public water systems to monitor the water at least once per quarter for non-community groundwater public water systems with an average daily population of less than 1,001 to determine compliance with the MCL for total coliform bacteria as stated in 40 C.F.R. § 141.63.
- 2. 40 C.F.R. § 141.63(a)(2) imposes and defines the MCL for total coliform bacteria, applicable to public water systems collecting fewer than 40 samples per month, as no more than one sample collected during the month may be positive for total coliform bacteria.
- 3. Monitoring results submitted by the Respondents for the public water system during September and October 2005 exceeded the MCL for total coliform bacteria, in violation of 40 C.F.R. § 141.63(a)(2).

Ш

1. 40 C.F.R. § 141.21(b)(5) requires public water systems that collect fewer than 5 routine samples per month and have one or more total coliform



- positive samples to collect at least 5 routine samples during the next month the system provides water to the public.
- 2. Respondents failed to collect at least 5 routine samples in July 2003 after a total coliform positive sample in the preceding month, in violation of 40 C.F.R. § 141.21(b)(5).

IV.

- 1. 40 C.F.R. § 141.23(d) requires public water systems to monitor annually for nitrate to determine compliance with the nitrate MCL as stated in 40 C.F.R. § 141.62.
- 2. Respondents monitored for nitrate at Well #1 in 2005, but failed to monitor for nitrate at West Well #2 and East Well #3 in 2005, in violation of 40 C.F.R. § 141.23(d).

V.

- 1. 40 C.F.R. § 141.201 requires owners and/or operators of public water systems to notify the public of any violations of the national primary drinking water regulations (NPDWR), including violations of the MCL, maximum residual disinfection level (MRDL), treatment technique (TT), monitoring requirements, and testing procedures in 40 C.F.R. Part 141.
- 2. Respondents have not provided a Tier 2 public notice for the October 2005 MCL for total coliform bacteria detailed in the preceding Section II, and a Tier 3 public notice of the noncompliance detailed in Section III, in violation of 40 C.F.R. § 141.201.



- 1. 40 C.F.R. § 141.21(g)(1) requires public water systems that have exceeded the MCL for total coliform in 40 C.F.R. § 141.63 to report the violation to EPA no later than the end of the next business day after it learns of the violation.
- 2. Respondents failed to report to EPA instances of noncompliance detailed in Section II in violation of 40 C.F.R. § 141.21(g)(1).

VII.

- 1. 40 C.F.R. § 141.21(g)(2) requires public water systems to report any failure to comply with a coliform bacteria monitoring requirement to EPA within 10 business days after the system discovers the violation.
- 2. Respondents failed to report to EPA instances of noncompliance detailed in Section III in violation of 40 C.F.R. § 141.21(g)(2).

VIII.

- 40 C.F.R. § 141.31(b) requires public water systems to report any failure to comply with any National Primary Drinking Water Regulation
 (40 C.F.R. part 141) to EPA within 48 hours.
- 2. Respondents failed to report to EPA instances of noncompliance detailed in Sections IV and V, in violation of 40 C.F.R. § 141.31(b).



ORDER

Based on the foregoing Findings, and pursuant to Section 1414(g) of the Act, IT IS ORDERED:

- Respondents shall comply with the total coliform MCL as stated in 1. 40 C.F.R. § 141.63. If the System has an MCL violation while this Order is in effect, Respondents shall submit to EPA, within 30 days of the MCL violation, detailed plans for bringing the Respondents' public water system into compliance with the MCL for coliform bacteria at 40 C.F.R. § 141.63, which shall include, but not be limited to, addressing the modification of the vent on well #3 by installing a curved "gooseneck" configured vent, raising the vent 18 inches, and screening the vent's opening to mitigate contamination. The plans shall also include any other proposed system modifications necessary to comply with the MCL, estimated costs of modifications, and a schedule for construction of the project and compliance with the MCL for coliform bacteria. The proposed schedule shall include specific milestone dates, a final compliance date (that shall be within 90 days from the first MCL violation after this Order) and shall be submitted to EPA for approval. The plans must be approved by EPA and the State before construction can commence.
- 2. The schedule for construction and completion of modifications will be incorporated into this Order upon written approval by EPA.
- 3. If plans are required as stated in paragraph 1 above, Respondents shall submit to EPA monthly reports on the progress made toward bringing the



- Respondents' system into compliance with the coliform bacteria MCL at 40 C.F.R. § 141.63.
- 4. Upon the effective date of this Order, Respondents shall comply with all sampling requirements specified in 40 C.F.R. § 141.21(b)(5). If Respondents' water system has one or more total coliform positive samples in a month, Respondents shall collect at least 5 routine samples during the next month the system provides water to the public.

 Respondents shall report analytical results to EPA within the first 10 days following the end of the monitoring period, as required by 40 C.F.R. § 141.31(a).
- Within 30 days of the date of this Order, and annually thereafter,

 Respondents shall comply with the nitrate monitoring requirements at
 each sampling point to the distribution system as stated in 40 C.F.R.

 § 141.23(d) to determine compliance with the nitrate MCL appearing at
 40 C.F.R. § 141.62(b). Respondents shall report analytical results to EPA
 within the first 10 days following the month in which sample results are
 received, as required by 40 C.F.R. § 141.31(a).
- 6. Within 30 days from the effective date of this Order, Respondents must provide public notice of the violation(s) specified in Sections II, III and IV of the Findings of Violation in this Order. This notice must be given by any one of the following methods: (1) posting the notice in conspicuous locations throughout the distribution system frequented by persons served by the system; (2) by mail or direct delivery to each customer and service



connection; AND (3) any other method reasonably calculated to reach other persons served by the system, if they would not normally be reached by the notice described in (1) and (2), including publication in a local newspaper or newsletter distributed to customers; use of E-mail to notify employees or students; or, delivery of multiple copies in central locations. Upon the effective date of this Order, Respondents shall comply with the public notification requirements at 40 C.F.R. § 141.201 et seq. following any future NPDWR violation. Respondents shall submit a copy of the public notice to EPA within 10 days of completion of the public notice, as required by 40 C.F.R. § 141.31(d).

- 7. Upon the effective date of this Order, Respondents shall comply with 40 C.F.R. § 141.21(g)(1) by reporting any total coliform MCL violation under 40 C.F.R. § 141.63 to EPA no later than the end of the next business day after Respondents learns of the violation.
- 8. Upon the effective date of this Order, Respondents shall comply with 40 C.F.R. § 141.21(g)(2) by reporting any failure to comply with coliform monitoring requirements under 40 C.F.R. § 141.21 to EPA within ten days after the system discovers the violation.
- 9. Except where a different reporting period is specified above, upon the effective date of this Order, Respondents shall comply with 40 C.F.R.
 § 141.31(b) by reporting any failure to comply with any National Primary
 Drinking Water Regulation (40 C.F.R. part 141) to EPA within 48 hours.



10. Reporting requirements specified in this Order shall be provided by certified mail to:

U. S. EPA Region 8 (8P-W-MS) 999 18th Street, Suite 300 Denver, Colorado 80202-2466

GENERAL PROVISIONS

- 1. This Order does not constitute a waiver, suspension, or modification of the requirements of 40 C.F.R. § 141.1 et seq., or the Safe Drinking Water Act, which remain in full force and effect. Issuance of this Order is not an election by EPA to forgo any civil or criminal action otherwise authorized under the Act.
- 2. Violation of any term of this Order may subject the Respondents to an administrative civil penalty of up to \$27,500, under Section 1414(g)(3)(B) of the Act, 42 U.S.C. § 300g-3(g)(3)(B), or a civil penalty of not more than \$32,500 per day of violation, assessed by an appropriate U.S. district court under Section 1414(g)(3)(C) of the Act, 42 U.S.C. § 300g-3(g)(3)(C).
- 3. Violation of any requirement of the SDWA or its implementing regulations may subject Respondents to a civil penalty of not more than \$32,500 per day of violation, assessed by an appropriate U.S. district court under Section 1414(b) of the Act, 42 U.S.C. § 300g-3(b).



4. The effective date of this Order shall be the date of issuance of this Order.

Issued this 300 day of march, 2006.

Michael T. Risner, Director
David J. Janik, Supervisory Attorney
Legal Enforcement Program
Office of Enforcement, Compliance
and Environmental Justice

Diane L. Sipe, Director
Technical Enforcement Program
Office of Enforcement, Compliance
and Environmental Justice

WYOMING WATER/WASTEWATER TASK FORCE

Governor Jim Geringer established the

Wyoming Water/Wastewater Task

Force in 2001 as an interagency effort

to reduce the likelihood of waterborne

disease outbreaks in Wyoming. Govern-

ment agencies represented on the Task

Force include the Wyoming Department

of Agriculture, Wyoming Department of

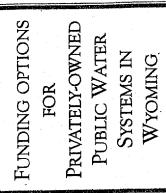
Health, Wyoming Department of Envi-

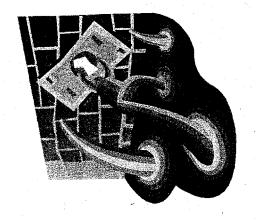
ronnental Quality, several county

health departments, and the U.S.

Environmental Protection Agency.









Office of Enforcement and Compliance Assurance

INFORMATION SHEET

U. S. EPA Small Business Resources

If you own a small business, the United States Environmental Protection Agency (EPA) offers a variety of compliance assistance and tools to assist you in complying with federal and state environmental laws. These resources can help you understand your environmental obligations, improve compliance and find cost-effective ways to comply through the use of pollution prevention and other innovative technologies.

Hotlines, Helplines and Clearinghouses

EPA sponsors approximately 89 free hotlines and clearing-houses that provide convenient assistance regarding environmental requirements.

The National Environmental Compliance Assistance Clearinghouse provides quick access to compliance assistance tools, contacts, and planned activities from the U.S. EPA, states, and other compliance assistance providers: www.epa.gov/clearinghouse

Pollution Prevention Clearinghouse www.epa.gov/opptintr/library/ppicindex.htm

EPA's Small Business Ombudsman Hotline provides regulatory and technical assistance information. (800) 368-5888

Emergency Planning and Community Right-To-Know Act (800) 424-9346

National Response Center (to report oil and hazardous substance spills) (800) 424-8802

Toxics Substances and Asbestos Information (202) 554-1404

Safe Drinking Water (800) 426-4791

Stratospheric Ozone Refrigerants Information (800) 296-1996

Clean Air Technology Center (919) 541-0800

Wetlands Helpline (800) 832-7828

EPA Websites

EPA has several Internet sites that provide useful compliance assistance information and materials for small businesses. If you don't have access to the Internet at your business, many public libraries provide access to the Internet at minimal or no cost.

EPA's Home Page www.epa.gov

Small Business Assistance Program www.epa.gov/ttn/sbap

Compliance Assistance Home Page www.epa.gov/compliance/assistance

Office of Enforcement and Compliance Assurance www.epa.gov/compliance

Small Business Ombudsman www.epa.gov/sbo

Innovative Programs for Environmental Performance www.epa.gov/partners